Before The FEDERAL COMMUNICATIONS COMMISSION Washington, D.C. 20554

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In the Matter of

COMPTEL Petition on Rate Ceiling On Operator Service Calls

CC Docket No. 92-77

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and

Petition for Rulemaking of National Association of Attorneys General Proposing Additional Disclosures By Some Operator Service Providers RM-8606

REPLY OF SOUTHWESTERN BELL TELEPHONE COMPANY

As the Comments predictably indicate, the industry remains divided over the rules changes needed in the operator services markets. Some, such as Southwestern Bell Telephone Company, MCI, Ameritech and Sprint, correctly contend that only implementation of an appropriately constructed Billed Party Preference (BPP) plan will achieve the goals of the Commission and Congress. Others support the status quo -- no changes, rate ceilings or warning messages -- while others are not sure what to do.

The Commission must now decide between competition and regulation. SWBT continues to believe that the solution which best addresses the problems in the operator services market and is most in the public interest is Billed Party Preference, if implemented with appropriate cost recovery in the manner proposed by SWBT. Comments offered by a number of parties support this conclusion.

The Commission should not rely on excessive regulation to solve the problems in the operator services market. Regulatory

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controls have not, and will not, resolve the problems in the operator services market. The Florida Public Service Commission (FPSC), for example, has established a strictly enforced rate cap for operator assisted calls, yet continues to receive customer complaints and has identified overcharges of more than \$2 million in eleven docketed proceedings. The FPSC's rate cap is thus not a sufficient solution. The FPSC agrees with the FCC that BPP appears to reduce regulatory costs while ensuring that customers receive the rates and service provided by their own preferred carrier.

As in Florida, the Comptel Group's rate ceiling proposal will not reduce excessive OSP rates. The Colorado Public Utilities Commission Staff analyzed the proposal and concluded that rates for calls under 10 minutes would be 160% to 271% higher than the dominant carrier's rates for a customer-dialed calling card call, and 62% to 75% higher than station collect.³

The Commission should enact rules which require Operator Service Providers to compete based on merits of service, rather than on commission payments to traffic aggregators delivering a captive clientele. The Commission must decide if closed, captive and regulated markets are in the best interest of consumers, or if the public interest is better served by open and competitive markets. If the Commission chooses open markets, the Commission

¹ Florida Public Service Commission (FPSC) at 2-3.

² Id.

³ Colorado PUC Staff at Footnote 26, Figure 1.

will order the implementation of BPP in the manner suggested by SWBT.

Respectfully submitted,

SOUTHWESTERN BELL TELEPHONE COMPANY

Βv

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April 27, 1995

CERTIFICATE OF SERVICE

I, Liz Jensen, hereby certify that the foregoing Reply of Southwestern Bell Telephone Company in CC Docket No. 92-77/RM-8606, has been served this 27th day of April, 1995 to the Parties of Record.

Ly Jensen

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April 27, 1995

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